

**TOWN OF DOLORES COLORADO**

Independent Accountants' Reports  
and  
Basic Financial Statements

December 31, 2019

# TOWN OF DOLORES, COLORADO

## TABLE OF CONTENTS

December 31, 2019

<b>Independent Auditors' Report on Basic Financial Statements</b>	1-2
<b>Management's Discussion and Analysis</b>	3-13
<b>Basic Financial Statements</b>	
<b>Government -Wide Financial Statements</b>	
Statement of Net Position	14
Statement of Activities	15
<b>Fund Financial Statements</b>	
Balance Sheet-Governmental Funds and the Reconciliation of the Governmental Funds Balance Sheet with the Statement of Net Position	16
Statement of Revenues, Expenditures and Changes in Fund Balance-Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance-Governmental Funds to the Statement of Activities	18
Statement of Net Position-Proprietary Funds	19
Statement of Revenues, Expenses, and Changes in Net Position-Proprietary Funds	20
Statement of Cash Flows-Proprietary Funds	21
<b>Notes to the Financial Statements</b>	22-33
<b>Required Supplemental Information</b>	34
Statement of Revenues, Expenditures and Changes in Fund Balance-Budget and Actual-General Fund	35-36
<b>Other Supplementary Information</b>	37
Statement of Revenues, Expenditures and Changes in Net Position-Budget and Actual-Water Fund	38
Statement of Revenues, Expenditures and Changes in Net Position-Budget and Actual-Wastewater Fund	39
<b>Information Required by Oversight Authorities</b>	40
Local Highway Finance Report	41-42

Majors and Haley, P.C.  
Certified Public Accountants

P.O. Box 1478  
Cortez, CO 81321  
(970) 565-9521  
Fax: (970) 565-9441

Chris L. Majors, CPA, MT

Lori Hasty Haley, CPA

INDEPENDENT AUDITORS' REPORT

To the Board of Trustees  
Town of Dolores, Colorado  
Dolores, Colorado 81323

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the Town of Dolores, Colorado as of and for the year ended December 31, 2019, and the related notes to the financial statements which collectively comprise the Town's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Town of Dolores, Colorado, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## Other matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 13 and pages 34 through 36 be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Dolores, Colorado's basic financial statements. The accompanying other supplementary information and Local Highway Finance Report are presented for purposes of additional analysis and are not a required part of the financial statements.

The other supplementary information and Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and Local Highway Finance Report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.



Majors and Haley, P.C.  
August 20, 2020

## **TOWN OF DOLORES, COLORADO**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019**

#### ***FINANCIAL HIGHLIGHTS***

Key financial highlights for the Town in 2019 are as follows:

- In total, net position increased by \$203,182. Net position of governmental activities increased by \$135,860, which represents a 4.8 percent increase from 2018. Net position of business type activities increased by \$67,322 or 3 percent from 2018.
- General revenues accounted for \$779,284 in revenue or 58 percent of all revenues. Program specific revenues in the form of charges for services, grants and contributions accounted for \$563,717 or 42 percent of total revenues of \$1,343,001.
- Governmental activities total assets increased by \$110,219. Total liabilities and deferred inflows of resources decreased by \$25,641.
- The Town incurred \$736,588 in expenses related to government activities. \$94,631 of these expenses was offset by program specific charges for services, grants and contributions. General revenues (primarily property taxes, sales taxes, franchise taxes, and mineral leasing revenue) of \$777,817 were adequate to cover the balance of these programs.
- The General Fund had \$872,448 in revenues and \$676,028 in expenditures. It's fund balance increased by \$196,420 from \$1,046,195 to \$1,242,615.
- Net position of the Enterprise Funds increased from \$2,209,950 to \$2,277,272.

## **TOWN OF DOLORES, COLORADO**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019**

#### ***OVERVIEW OF THE FINANCIAL STATEMENTS***

This annual report consists of four parts: management's discussion and analysis, the basic financial statements, required supplementary information, and supplementary information. The basic financial statements include two kinds of statements that present different views of the Town.

- The first two statements are Town-wide financial statements that provide both short-term and long-term information about the Town's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the Town, reporting the Town's operations in more detail than the Town-wide statements.
- The governmental funds statements tell how basic services such as general government were financed in the short-term as well as what remains for future spending.
- Proprietary funds statements offer short-term and long-term financial information about the activities the Town operates like businesses, such as water and sanitation services.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplemental information that further explains and supports the financial statements with a comparison of the Town's budget for the year.

#### ***Town-wide Statements***

The Town-wide statements report information about the Town as a whole using accounting methods similar to those used by private companies. The statement of net position includes all of the Town's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

## TOWN OF DOLORES, COLORADO

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

The two Town-wide statements report the Town's net position and how it has changed. Net position (the difference between the Town's assets and deferred outflows of resources less liabilities and deferred inflows of resources) is one way to measure the Town's financial position.

- Over time, increases or decreases in the Town's net position are an indicator of whether its financial position is improving or deteriorating.
- To assess the Town's overall health, you need to consider additional non-financial factors such as changes in the Town's property tax base and the condition of Town facilities.

In the Town-wide financial statements, the Town's activities are divided into two categories:

- **Governmental activities-** Most of the Town's basic services are included here, such as general government, public safety, public works and culture and recreation. These activities are financed mainly through property taxes and sales taxes.
- **Business-type activities-** The Town charges fees to help cover the costs of certain services it provides. The Town's water and sanitation facilities are included here.

#### ***Fund Financial Statements***

The fund financial statements provide more detailed information about the Town's funds, focusing on its most significant or "major" funds, not the Town as a whole. Funds are accounting devices the Town uses to keep track of specific sources of funding and spending on particular programs. Some funds are required to be established by state law. However, the Town establishes other funds to help it manage and control its finances to achieve certain results.

The Town uses two types of funds:

- **Governmental funds-** Most of the Town's basic services are included in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide

## TOWN OF DOLORES, COLORADO

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

a detailed short-term view of the Town's general operations and the services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. Because this information does not encompass the additional long-term focus of the Town-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or difference) between them.

- ***Proprietary funds-*** Services for which the Town charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the Town-wide financial statements. The Town's enterprise funds (one type of proprietary fund) are the same as its business-type activities but provide more detail and additional information such as cash flow analysis.

### ***FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE***

Total assets increased by \$173,005. Net capital assets decreased \$153,751. Current liabilities decreased by \$13,542. Non-current liabilities decreased by \$16,656. Deferred inflows of resources increased by \$4,557.

The Town's combined net position was larger on December 31, 2019 than it was at December 31, 2018, increasing by 4 percent to \$5,227,784. Part of the increase came from its governmental activities, the net position of which increased by \$135,860 to \$2,950,512. The net position of the Town's business type activities increased \$67,322 to \$2,277,272.



# TOWN OF DOLORES, COLORADO

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

Table 1 provides a summary of the Town's net position for 2019 compared to 2018:

**Table 1**  
**Condensed Statement of Net Position**  
**(In millions)**

	Governmental Activities		Business-type Activities		Total Town	
	2019	2018	2019	2018	2019	2018
<b>Assets</b>						
Current assets	\$ 1.352	\$ 1.165	\$ 1.023	\$ 0.883	\$ 2.375	\$ 2.048
Capital assets	1.863	1.940	1.273	1.350	3.136	3.290
<b>Total assets</b>	<b>3.215</b>	<b>3.105</b>	<b>2.296</b>	<b>2.233</b>	<b>5.511</b>	<b>5.338</b>
<b>Liabilities</b>						
Current liabilities	0.039	0.052	0.019	0.023	0.058	0.075
Noncurrent liabilities	0.138	0.155			0.138	0.155
Deferred inflows of resources	0.087	0.083			0.087	0.083
<b>Net Position</b>						
Net investment in capital assets	1.708	1.769	1.273	1.350	2.981	3.119
Restricted	0.025	0.025			0.025	0.025
Unrestricted	1.218	1.021	1.004	0.860	2.222	1.881
<b>Total net position</b>	<b>\$ 2.951</b>	<b>\$ 2.815</b>	<b>\$ 2.277</b>	<b>\$ 2.210</b>	<b>\$ 5.228</b>	<b>\$ 5.025</b>

# TOWN OF DOLORES, COLORADO

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

Table 2 shows the changes in net position for fiscal year 2019 as compared to 2018.

**Table 2**  
***Changes in Net Position***

	Governmental Activities		Business-type Activities		Total Town	
	2019	2018	2019	2018	2019	2018
Revenues						
Program revenues						
Charges for services	\$ 45,632	\$ 36,892	\$ 461,744	\$ 444,960	\$ 507,376	\$ 481,852
Operating grants & contributions	48,999	48,641	7,342	1,432	56,341	50,073
Capital grants & contributions					-	-
General revenues						
Property taxes	82,605	83,032			82,605	83,032
Sales taxes	479,330	376,978			479,330	376,978
Other	215,882	189,946	1,467	1,750	217,349	191,696
Total revenues	872,448	735,489	470,553	448,142	1,343,001	1,183,631
Expenses						
General government	263,974	190,805			263,974	190,805
Public safety	145,206	155,053			145,206	155,053
Public works	306,368	323,025	403,231	440,810	709,599	763,835
Culture and recreation	21,040	34,124			21,040	34,124
Total expenses	736,588	703,007	403,231	440,810	1,139,819	1,143,817
Increase (decrease) in net position	\$ 135,860	\$ 32,482	\$ 67,322	\$ 7,332	\$ 203,182	\$ 39,814

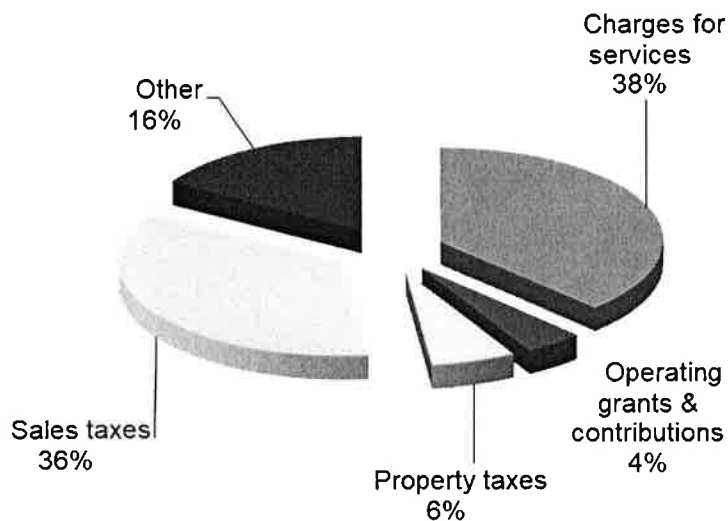
## TOWN OF DOLORES, COLORADO

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

Charges for services and sales taxes accounted for most of the Town's total revenue, with each contributing 38 percent and 36 percent respectively (See Table 3). Another 22 percent came from property taxes and other revenues and the remainder from operating grants.

The Town's expenses are predominately related to, public works (62 percent), general government (23 percent), and public safety (13 percent) (See Table 4). The Town's culture and recreation activities accounted for the balance of total costs.

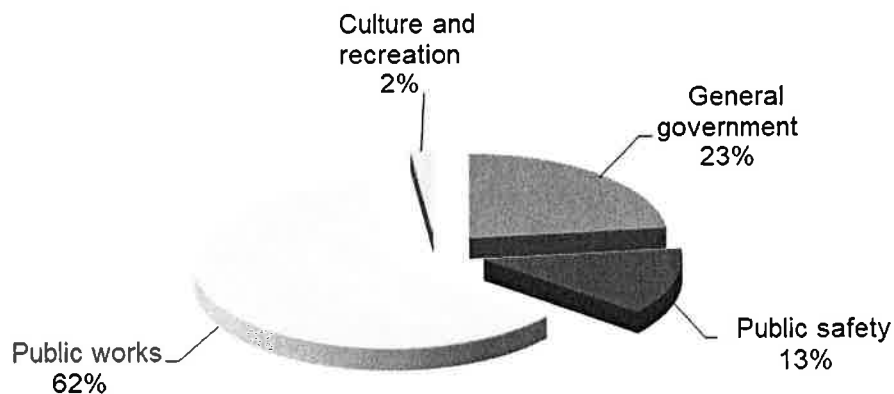
**Table 3**  
***Sources of Revenue for Fiscal Year 2019***



## TOWN OF DOLORES, COLORADO

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

**Table 4**  
**Expenses for Fiscal Year 2019**



#### **Governmental Activities**

The primary sources of operating revenue for the Town come from charges for services and sales taxes. The Town receives approximately 74 percent of this funding from these sources while the remaining amounts come from other sources.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those service costs. Table 5 shows, for governmental activities, the total cost of services and net cost of services. That is, it identifies the cost of these services supported by general revenues including general property taxes and sales taxes.

# TOWN OF DOLORES, COLORADO

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

**Table 5**  
**Government Activities**

	Total Cost of Services		Net Cost of Services	
	2019	2018	2019	2018
General government	\$ 263,974	\$ 190,805	\$ 237,317	\$ 160,649
Public safety	145,206	155,053	127,961	151,317
Public works	306,368	323,025	268,390	285,505
Culture and recreation	21,040	34,124	8,289	20,003
Total	<u>\$ 736,588</u>	<u>\$ 703,007</u>	<u>\$ 641,957</u>	<u>\$ 617,474</u>

- The cost of all governmental activities during the year was \$736,588.
- Some of the cost was financed by the users of the Town's programs (\$45,632)
- Federal and state government subsidized certain programs with grants and contributions (\$48,999).
- However, \$777,817 was financed by state and town taxpayers. This portion of governmental activities was financed with \$479,330 in sales taxes, \$95,739 in property and specific ownership taxes, \$68,766 in franchise taxes, and \$133,982 in other general revenues.

### **Business-type Activities**

Business-type activities are made up of the Water Fund and the Wastewater Fund. These programs had revenues of \$470,553 and expenses of \$403,231.

## TOWN OF DOLORES, COLORADO

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2019

#### **FINANCIAL ANALYSIS OF THE TOWN'S FUNDS**

Information about the Town's major funds starts on page 16. These funds are accounted for using the modified accrual basis of accounting. All governmental funds have total revenues of \$872,448 and expenditures of \$676,028.

#### **General Fund Budgetary Highlights**

The Town's budget is prepared according to Colorado law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The most significant budgeted fund is the General Fund.

Over the course of the year, the Town made no revisions to the annual operating budget.

- Actual expenditures were \$191,991 less than budget, primarily because the Town budgeted conservatively for expenditures.

#### **CAPITAL ASSET ADMINISTRATION**

By the end of 2019, the Town has invested \$10.05 million in land, buildings, and equipment (including vehicles), of this total \$3.57 million was from governmental activities.

Table 6 shows capital assets for 2019 compared to 2018:

**Table 6**  
**Capital Assets at December 31**

	Governmental Activities		Business-Type Activities		Total Town	
	2019	2018	2019	2018	2019	2018
Land/Water rights	\$ 134,741	\$ 134,741	\$ 44,096	\$ 44,096	\$ 178,837	\$ 178,837
Buildings/Facilities	2,648,460	2,648,460	6,284,062	6,284,062	8,932,522	8,932,522
Equipment	791,749	758,277	148,723	148,723	940,472	907,000
Total	<u>\$ 3,574,950</u>	<u>\$ 3,541,478</u>	<u>\$ 6,476,881</u>	<u>\$ 6,476,881</u>	<u>\$ 10,051,831</u>	<u>\$10,018,359</u>

**TOWN OF DOLORES, COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(UNAUDITED)**  
**For the Year Ended December 31, 2019**

Additional information on the Town's capital assets can be found in the Notes to the Financial Statements on page 30 of this report.

***FACTORS BEARING ON THE TOWN'S FUTURE***

At the time these financial statements were prepared and audited, the Town is not aware of any existing circumstances that could significantly affect its financial health in the future.

***CONTACTING THE TOWN'S FINANCIAL MANAGEMENT***

This financial report is designed to provide the Town's citizens, taxpayers, and creditors with a general overview of the Town's finances and to demonstrate the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Town of Dolores Administration Office, PO Box 630 Dolores, Colorado 81323.

# TOWN OF DOLORES, COLORADO

## Statement of Net Position

December 31, 2019

	Governmental Activities	Business-type Activities	Total
<b>Assets</b>			
Cash and investments	\$ 1,198,694	\$ 982,249	\$ 2,180,943
Property tax receivable	87,414		87,414
Accounts receivable	65,006	27,000	92,006
Due from other governments	968		968
Inventory		13,655	13,655
Capital assets	3,574,950	6,476,881	10,051,831
Accumulated depreciation	(1,712,027)	(5,203,715)	(6,915,742)
Total capital assets, net of depreciation	<u>1,862,923</u>	<u>1,273,166</u>	<u>3,136,089</u>
<b>Total Assets</b>	<u>3,215,005</u>	<u>2,296,070</u>	<u>5,511,075</u>
<b>Liabilities</b>			
Accounts payable	11,269	8,014	19,283
Accrued vacation	10,784	10,784	21,568
Long-term liabilities			
Due within one year	16,656		16,656
Due in more than one year	138,370		138,370
<b>Total Liabilities</b>	<u>177,079</u>	<u>18,798</u>	<u>195,877</u>
<b>Deferred inflows of resources</b>			
Unearned property tax revenue	<u>87,414</u>		<u>87,414</u>
<b>Net Position</b>			
Net investment in capital assets	1,707,897	1,273,166	2,981,063
Restricted for			
TABOR	25,000		25,000
Unrestricted	1,217,615	1,004,106	2,221,721
<b>Total Net Position</b>	<u>\$ 2,950,512</u>	<u>\$ 2,277,272</u>	<u>\$ 5,227,784</u>

The accompanying notes are an integral part of this statement.



**TOWN OF DOLORES, COLORADO**  
Statement of Activities

For the Year Ended December 31, 2019

	Expenses	Program Revenues			Net (Expenses) Revenue And Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- type Activities	Total
<b>Governmental Activities</b>							
General government	\$ 263,974	\$ 26,657			\$ (237,317)		\$ (237,317)
Public safety	145,206	17,245			(127,961)		(127,961)
Public works	306,368		\$ 37,978		(268,390)		(268,390)
Culture and recreation	21,040	1,730	11,021		(8,289)		(8,289)
<b>Total Governmental Activities</b>	<b>736,588</b>	<b>45,632</b>	<b>48,999</b>	<b>-</b>	<b>(641,957)</b>		<b>(641,957)</b>
<b>Business-Type Activities</b>							
Water operations	200,041	259,331	3,671			\$ 62,961	62,961
Sewer operations	203,190	202,413	3,671			2,894	2,894
<b>Total Business-Type Activities</b>	<b>403,231</b>	<b>461,744</b>	<b>7,342</b>			<b>65,855</b>	<b>65,855</b>
<b>Total Town</b>	<b>\$ 1,139,819</b>	<b>\$ 507,376</b>	<b>\$ 56,341</b>	<b>\$ -</b>	<b>(641,957)</b>	<b>65,855</b>	<b>(576,102)</b>

<b>General Revenues</b>			
Property taxes	82,605		82,605
Specific ownership taxes	13,134		13,134
Sales tax	479,330		479,330
Road and bridge tax	8,596		8,596
Franchise tax	68,766		68,766
Severance tax	14,682		14,682
Intergovernmental			
Mineral leasing	70,519		70,519
Tobacco taxes	1,085		1,085
Earnings on investments	34,338		34,338
Miscellaneous	4,762	1,467	6,229
<b>Total General Revenues</b>	<b>777,817</b>	<b>1,467</b>	<b>779,284</b>
<b>Change in Net Position</b>	<b>135,860</b>	<b>67,322</b>	<b>203,182</b>
Net Position Beginning of the Year	2,814,652	2,209,950	5,024,602
<b>Net Position End of the Year</b>	<b>\$ 2,950,512</b>	<b>\$ 2,277,272</b>	<b>\$ 5,227,784</b>

The accompanying notes are an integral part of this statement.

**TOWN OF DOLORES, COLORADO****Balance Sheet  
Governmental Funds**December 31, 2019

	<u>General Fund</u>	
<b>Assets</b>		
Cash and investments	\$ 1,198,694	
Property tax receivable	87,414	
Accounts receivable	65,006	
Due from other governments	968	
<b>Total assets</b>	<u>\$ 1,352,082</u>	
<b>Liabilities</b>		
Accounts payable	\$ 11,269	
Accrued vacation	10,784	
<b>Total liabilities</b>	<u>22,053</u>	
<b>Deferred inflows of resources</b>		
Unearned property tax revenue	<u>87,414</u>	
<b>Fund balance</b>		
Restricted		
TABOR	25,000	
Unrestricted		
Assigned for subsequent year's expenditures	716,129	
Unassigned	501,486	
<b>Total fund balance</b>	<u>1,242,615</u>	
<b>Total liabilities, deferred inflows of resources, and fund balance</b>	<u>\$ 1,352,082</u>	
<b>Reconciliation of the Governmental Funds Balance Sheet with the Statement of Net Position</b>		
<b>Total fund balance governmental funds</b>		\$ 1,242,615
Amounts reported for governmental activities in the Statement of Net Position are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.		
Capital assets	\$ 3,574,950	
Accumulated depreciation	<u>(1,712,027)</u>	
		1,862,923
Long term liabilities are not due and payable in the current period and therefore, are not reported in the governmental funds balance sheet		
Due within one year	(16,656)	
Due in more than one year	<u>(138,370)</u>	
		(155,026)
<b>Total net position governmental activities</b>		<u>\$ 2,950,512</u>

The accompanying notes are an integral part of this statement.

**TOWN OF DOLORES, COLORADO**  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Fund

For the Year Ended December 31, 2019

	<u>General Fund</u>
<b>Revenues</b>	
Taxes	\$ 667,639
Intergovernmental revenues	120,603
Licenses and permits	17,790
Fines and forfeitures	17,245
Earnings on investments	34,338
Other	14,833
<b>Total revenues</b>	<u>872,448</u>
<b>Expenditures</b>	
General government	262,463
Public safety	145,206
Public works	230,328
Culture and recreation	38,031
<b>Total expenditures</b>	<u>676,028</u>
<b>Excess (deficit) of revenues and other sources     over (under) expenditures and other uses</b>	196,420
Fund Balances beginning of the year	1,046,195
<b>Fund balances end of the year</b>	<u>\$ 1,242,615</u>

The accompanying notes are an integral part of this statement.

**TOWN OF DOLORES, COLORADO**

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of  
Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2019

<b>Net Change in Fund Balances Governmental Funds</b>	<b>\$ 196,420</b>
---	-------------------

Amounts reported for governmental activities in the Statement of Activities are different because

Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.

Capital outlay	\$ 33,472	
Depreciation expense	<u>(110,004)</u>	
		(76,532)

Repayment of debt principal is an expenditure in the governmental fund but the repayment reduces long-term liabilities in the Statement of Net Position

Principal payments on capital lease	15,972
-------------------------------------	--------

<b>Change in Net Position of Governmental Activities</b>	<b><u>\$ 135,860</u></b>
--	--------------------------

The accompanying notes are an integral part of this statement.

# TOWN OF DOLORES, COLORADO

## Statement of Net Position Proprietary Fund Type-Enterprise Funds December 31, 2019

	Business-type Activities		
	Water Fund	Wastewater Fund	Total
<b>Assets</b>			
<b>Current assets</b>			
Cash	\$ 677,673	\$ 304,576	\$ 982,249
Accounts receivable	14,128	12,872	27,000
Inventory	13,139	516	13,655
<b>Total current assets</b>	<u>704,940</u>	<u>317,964</u>	<u>1,022,904</u>
<b>Noncurrent assets</b>			
Capital assets	2,256,043	4,220,838	6,476,881
Accumulated depreciation	(1,700,657)	(3,503,058)	(5,203,715)
<b>Total noncurrent assets</b>	<u>555,386</u>	<u>717,780</u>	<u>1,273,166</u>
<b>Total assets</b>	<u>1,260,326</u>	<u>1,035,744</u>	<u>2,296,070</u>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Accounts payable	5,068	2,946	8,014
Accrued vacation	5,392	5,392	10,784
<b>Total current liabilities</b>	<u>10,460</u>	<u>8,338</u>	<u>18,798</u>
<b>Total liabilities</b>	<u>10,460</u>	<u>8,338</u>	<u>18,798</u>
<b>Net position</b>			
Net investment in capital assets	555,386	717,780	1,273,166
Unrestricted	694,480	309,626	1,004,106
<b>Total net position</b>	<u>\$ 1,249,866</u>	<u>\$ 1,027,406</u>	<u>\$ 2,277,272</u>

The accompanying notes are an integral part of this statement

**TOWN OF DOLORES, COLORADO**  
Statement of Revenues, Expenses, and Changes in Net Position  
Proprietary Fund Type  
Enterprise Funds

For the Year Ended December 31, 2019

	Business-type Activities		
	Water Fund	Wastewater Fund	Total
<b>Operating revenues</b>			
Charges for services	\$ 238,688	\$ 193,413	\$ 432,101
Other	1,467		1,467
<b>Total operating revenues</b>	<b>240,155</b>	<b>193,413</b>	<b>433,568</b>
<b>Operating expenses</b>			
Salaries and benefits	105,066	107,072	212,138
Office	1,787	859	2,646
Subscriptions, dues and permits	1,297	220	1,517
Audit fees	2,500	2,500	5,000
Laboratory services	2,488	5,289	7,777
Outside services		282	282
Travel and education	589	150	739
Operator	2,310		2,310
Insurance	6,453	6,453	12,906
Parts and supplies	13,856	7,983	21,839
Chemicals	11,441	227	11,668
Utilities	24,415	20,651	45,066
Miscellaneous	783	1,341	2,124
Depreciation	27,056	50,163	77,219
<b>Total operating expenses</b>	<b>200,041</b>	<b>203,190</b>	<b>403,231</b>
Operating income (loss)	40,114	(9,777)	30,337
<b>Non-operating revenues (expenses)</b>			
Grant revenue	3,671	3,671	7,342
Tap fees	20,643	9,000	29,643
<b>Total non-operating revenue</b>	<b>24,314</b>	<b>12,671</b>	<b>36,985</b>
Change in net position	64,428	2,894	67,322
Net position beginning of the year	1,185,438	1,024,512	2,209,950
<b>Net position end of the year</b>	<b>\$ 1,249,866</b>	<b>\$ 1,027,406</b>	<b>\$ 2,277,272</b>

The accompanying notes are an integral part of this statement.

# TOWN OF DOLORES, COLORADO

## Statement of Cash Flows Proprietary Fund Type Enterprise Funds

For the Year Ended December 31, 2019

	Business-type Activities		
	Water Fund	Wastewater Fund	Total
<b>Cash Flows From Operating Activities</b>			
Cash received from customers	\$ 247,357	\$ 189,539	\$ 436,896
Cash payments to employees for services	(107,882)	(109,888)	(217,770)
Cash payments to suppliers for goods and services	(67,088)	(45,039)	(112,127)
<b>Net Cash Flows provided (used) by Operating Activities</b>	<u>72,387</u>	<u>34,612</u>	<u>106,999</u>
<b>Cash Flows From Capital and Related Financing Activities</b>			
Tap fees received	20,643	9,000	29,643
Grant received	3,671	3,671	7,342
<b>Net Cash Flows provided (used) by Capital and Financing Activities</b>	<u>24,314</u>	<u>12,671</u>	<u>36,985</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<u>96,701</u>	<u>47,283</u>	<u>143,984</u>
Cash and Cash Equivalents - Beginning	580,972	257,293	838,265
<b>Cash and Cash Equivalents - Ending</b>	<u>\$ 677,673</u>	<u>\$ 304,576</u>	<u>\$ 982,249</u>
<b>Reconciliation of operating income (loss) to Net Cash provided (used) by Operating Activities</b>			
Operating income (loss)	\$ 40,114	\$ (9,777)	\$ 30,337
Adjustments to reconcile operating income (loss) to net cash provided by operating activities			
Depreciation	27,056	50,163	77,219
Changes in assets and liabilities related to operations:			
(Increase) Decrease in			
Accounts receivable	7,202	(3,874)	3,328
Inventory	547	104	651
Increase (Decrease) in			
Operating accounts payable	284	812	1,096
Accrued vacation	(2,816)	(2,816)	(5,632)
<b>Net Cash provided (used) by Operating Activities</b>	<u>\$ 72,387</u>	<u>\$ 34,612</u>	<u>\$ 106,999</u>

The accompanying notes are an integral part of this statement.

## TOWN OF DOLORES, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

**Summary of Significant Accounting Policies** - The Town of Dolores, Colorado's (the Town) financial statements are prepared in accordance with U.S. generally accepted accounting principals (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statement of Interpretations).

The following significant accounting policies were applied to the preparation of the accompanying financial statements.

***Reporting Entity*** – Town of Dolores, Colorado is a statutory (non-home-rule) Town and serves as an administrative unit of the State of Colorado.

The Town follows the Governmental Accounting Standards Board (GASB) accounting pronouncements that provide guidance for determining which governmental activities, organizations, and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The Town is not financially accountable for any other organization, nor is the Town a component unit of any other primary governmental entity.

***Fund Accounting*** – The accounts of the Town are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and in the means by which spending activities are controlled. The various funds are grouped into two categories: governmental and proprietary. Each category, in turn, is divided into separate "fund types".

***Governmental Funds*** – are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds). The following are the Town's major governmental funds.

***General Fund*** – is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include local property taxes, specific ownership taxes and sales taxes.



# TOWN OF DOLORES, COLORADO

## NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

### ***Proprietary Funds–***

***Enterprise Funds*** – focus on the determination of the changes in net position, financial position and cash flows and are classified as either enterprise or internal service. The Town's enterprise funds are:

***Water Fund-*** is used to account for the financial transactions related to the water treatment and distribution operations of the Town.

***Wastewater Fund-*** accounts for the sanitation services provided by the Town.

### ***Basis of Presentation-***

***Town -wide Financial Statements-*** The statement of net position and the statement of activities display information about the Town as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the Town that are governmental and those that are considered business-type activities.

The Town -wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliation with a brief explanation to better identify the relationship between the Town-wide financial statements and the statements for governmental funds.

The Town -wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Town and for each function or program of the Town's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the Town, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the Town.

***Fund Financial Statements-*** Fund financial statements report detailed information about the Town. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column.

## TOWN OF DOLORES, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of these funds are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the Town finances and meets the cash flow needs of its proprietary activities.

***Basis of Accounting*** – determines when transactions are recorded in the financial records and reported on the financial statements. Town -wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

***Revenues- Exchange and Non-exchange Transactions-*** Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value are recorded on the accrual basis when the exchange takes place. On a modified accrual basis revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Town, available means expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the Town receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when used is first permitted, matching requirements, in which the Town must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Town on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes collected within 60 days after year-end, interest, and certain grants.

## TOWN OF DOLORES, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

**Operating Income-Proprietary Funds-** operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

**Unearned Revenue-** arises when potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. In subsequent periods, when both revenue recognition criteria are met, or when the Town has a legal claim to the resources, the liability for unearned revenue is removed and revenue is recognized.

**Expenses/Expenditures-** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds

**Budgets and Budgetary Accounting** – The Town is required by Colorado Statutes to adopt annual budgets for all funds. Each budget is prepared on the same basis (U.S. GAAP basis) as that used for accounting purposes, except for the Proprietary Funds, which are prepared essentially on the modified accrual basis of accounting. This basis of accounting is at variance with U.S. GAAP.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

Prior to October 15, the Budget Officer submits to the Town Board a proposed operating budget for the fiscal year commencing the following January 1.

The operating budget includes proposed expenditures and the means of financing them.

Public hearings are conducted to obtain comments.

Prior to December 31, the budget is legally adopted through passage of adoption and appropriations resolutions.

Formal budgetary integration is employed as a management control device during the year.

# TOWN OF DOLORES, COLORADO

## NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

Department directors are authorized to transfer budget amounts within the department. However, the Town Board must approve any revisions that alter the total expenditures of any department.

Appropriations are adopted by resolution for each fund in total and lapse at the end of each year. Over-expenditures are not deemed to exist unless the fund as a total has expenditures in excess of appropriations.

**Cash and Cash Equivalents** – for the purpose of the Statement of Cash Flows of the Enterprise Funds is considered to be all of the highly liquid investments with a maturity of six months or less.

**Capital Assets** – General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the Town-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the Town -wide statements of net position and in the respective fund financial statements,

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated general fixed assets are valued at their estimated fair value on the date donated. The Town maintains a capitalization threshold of five thousand dollars.

All reported capital assets are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities	Business-Type Activities
	Estimated Lives	Estimated Lives
Buildings and Facilities	15 to 50 Years	15 to 50 Years
Equipment	5 to 15 Years	5 to 15 Years

**Property Tax Revenue Recognition** – Property taxes are billed and collected on behalf of the Town by the Dolores County Treasurer. The property taxes are levied and certified in December of the year prior to the year the taxes are collected. Property taxes become an enforceable lien on January 1 of each year. Secured property taxes are due in two equal installments on February 28 and June 15, and are delinquent after February 28 and June 15 respectively. The entire balance can be paid by April 30 without penalty. Property taxes levied are recorded as deferred revenues in the year levied, as they are not due until the following

## TOWN OF DOLORES, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

year. An allowance for un-collectible taxes is not provided as the un-collectible amounts were determined to be negligible based upon an analysis of historical trends.

**Compensated absences-** Compensated absences arise from policies concerning vacation leave and personal days. Town employees receive 10 days of vacation per year for the first five years of employment. After five years, employees accrue fifteen days per year. Vacation accrues on the hire anniversary date. Employees accrue personal days at the rate of one day per month for a maximum accrual of 12 days per year. Employees may carryover up to 240 hours of vacation time and 25 percent of personal leave up to a maximum of 120 hours. As of December 31, 2019, an accrual of \$21,568 is reflected in the financial statements. This represents the amount of vacation and personal leave pay eligible for carryover to the next year.

**Accrued Liabilities and General Long-Term Obligations-** All payables, accrued liabilities and long-term obligations are reported in the Town -wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the non-current portion of capital leases, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payment made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements.

**Governmental Fund Balances-** In the governmental fund financial statements, fund balances are classified as follows:

**Nonspendable-** Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted-** Amounts that can be used only for specific purposes because of state or federal laws, or externally imposed conditions by grantors or creditors. This includes the Town's TABOR reserve for emergencies.

**Committed-** Amounts that can be used only for specific purposes determined by a formal action by the Town Board.

## TOWN OF DOLORES, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

**Assigned-** Amounts that are designated by the Town Board for a particular purpose but are not spendable until appropriated. This includes assignments for subsequent year's expenditures.

**Unassigned-** All amounts not included in other spendable classifications.

**Use of Restricted Resources-** When an expense is incurred that can be paid using either restricted or unrestricted resources (net position), the Town's policy is to first apply the expense toward restricted resources and the toward unrestricted resources. In governmental funds, the Town's policy is to first apply the expenditure toward restricted fund balance and then to other less restrictive classifications- committed and then assigned fund balances before using unassigned fund balances.

**Net Position-** Net position represents the difference between assets, deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Operating Revenues and Expenses-** Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the Town, these revenues are sales related to water and sanitation services. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activities of the fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**Inter-fund Transactions-** Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

**Estimates –** The preparation of financial statements in conformity with generally accepted accounting principles requires the use of management's estimates.

**Cash and Investments** – The Town maintains its cash in the form of deposits in financial institutions.

**Deposits-** The Colorado Public Deposit Protection Act (PDPA) governs the Town's cash deposits. The statutes specify eligible depositories for public cash deposits, which must be

# TOWN OF DOLORES, COLORADO

## NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

Colorado institutions and must maintain federal insurance on deposits held. Each eligible depository with deposits in excess of the insured levels must pledge a collateral pool of defined eligible assets, to be maintained by another institution or held in trust for all of its local government depositors as a group, with a fair market value at least equal to 102% of the uninsured deposits. The State Regulatory Commissions for banks and savings and loan associations are required by statute to monitor the naming of eligible depositories and the reporting of uninsured deposits and assets maintained in collateral pools.

At December 31, the carrying amount of the Town's deposits was \$800,934 and the bank balance was \$817,235. The Town's bank balances at December 31, 2019 and during the year then ended were entirely covered by FDIC insurance or pledged collateral held by the Town's agent bank in the name of governmental accounts of which the Town is a part.

**Investments-** Colorado statutes define eligible investments for local governments. These include bonds and other interest-bearing obligations of or guaranteed by the United States government or its agencies, bonds which are direct obligations of the State of Colorado or any of its political subdivisions, repurchase agreements, commercial paper, guaranteed investment contracts and local government investment pools.

At December 31, 2019 the Town had investments in one local government investment pool, the Colorado Liquid Asset Trust (COLOTRUST). COLOTRUST is an investment vehicle established for local government entities in Colorado to pool surplus funds for investment purposes. COLOTRUST is routinely monitored by the Colorado Division of Securities with regard to its operations and investments, which are also subject to the provisions of C.R.S. Title 24, Article 75 and Section 6. The fair value of the investments in COLOTRUST is the same as the value of the pool shares. This type of investment is not categorized because it is not evidenced by securities that exist in physical or book form. COLOTRUST is rated AAA by Standard and Poors. At December 31, 2019 the COLOTRUST balance was \$1,249,942.

At December 31, 2019 the Town had the following investments subject to interest rate risk:

Investment Type	Fair Value	Investment Maturities (in years)			
		Less than 1	1-5	6-10	More than 10
Investment pools					
Colostrust	\$ 1,249,942				
Federal Government backed securities and mortgages	130,067	\$ 130,067			
Total	<u>\$ 1,380,009</u>				

# TOWN OF DOLORES, COLORADO

## NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

**Capital Assets** – Capital asset activity for the fiscal year ended December 31, 2019 follows:

	<u>Balance Jan 1, 2019</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance Dec 31, 2019</u>
Governmental Activities				
Capital assets, not being depreciated:				
Land	\$ 134,741			\$ 134,741
Capital assets, being depreciated:				
Buildings	417,676			417,676
Improvements	2,230,784			2,230,784
Equipment and vehicles	758,277	\$ 33,472		791,749
Total capital assets being depreciated	<u>3,406,737</u>	<u>33,472</u>	<u>-</u>	<u>3,440,209</u>
Less accumulated depreciation	<u>(1,602,023)</u>	<u>(110,004)</u>		<u>(1,712,027)</u>
Net capital assets being depreciated	1,804,714	(76,532)	-	1,728,182
Governmental Activities Capital Assets, net	<u>\$ 1,939,455</u>	<u>\$ (76,532)</u>	<u>\$ -</u>	<u>\$ 1,862,923</u>
Business Type Activities				
Capital assets, not being depreciated:				
Water rights	\$ 44,096			\$ 44,096
Capital assets being depreciated				
Improvements	6,284,062			6,284,062
Machinery and equipment	148,723			148,723
Total capital assets being depreciated	<u>6,432,785</u>	<u>-</u>	<u>-</u>	<u>6,432,785</u>
Less accumulated depreciation	<u>(5,126,496)</u>	<u>\$ (77,219)</u>		<u>(5,203,715)</u>
Net capital assets being depreciated	1,306,289	(77,219)	-	1,229,070
Business Type Activities Capital Assets net	<u>\$ 1,350,385</u>	<u>\$ (77,219)</u>	<u>\$ -</u>	<u>\$ 1,273,166</u>



## TOWN OF DOLORES, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

Depreciation expense was charged as a direct expense to the following governmental programs:

Governmental activities	
General government	\$ 1,511
Public works	101,727
Culture and recreation	6,766
Total depreciation government activities	<u>\$ 110,004</u>
Business type activities	
Water operations	\$ 27,056
Sewer operations	50,163
Total depreciation business type activities	<u>\$ 77,219</u>

**Retirement Plans-** In 1998, the Town adopted a Savings Incentive Match Plan for Employees of Small Employers under Internal Revenue Code section 408(p). Eligibility is limited to employees who have at least \$5,000 in compensation during any six month period preceding the calendar year. An eligible employee may make an election to have their pay reduced by a percentage each pay period. The total amount of the reduction in the employee's compensation is determined by the Internal Revenue Service annually. The Town pays a matching contribution to each employee's account, up to a limit of 3% of the employee's compensation for the calendar year. For the year ending December 31, 2019, the Town's matching contributions totaled \$7,539.

**General Long-Term Debt-** The Town has incurred the following long-term debt.

#### **Governmental Activities:**

**Capital Lease-** In 2018, the Town entered into a lease for a John Deere blade. The lease is payable in 120 monthly installments of \$1,904 beginning in January of 2018. The blade is included in the capital assets at a cost of \$199,800 with accumulated depreciation of \$57,086. The lease is serviced by the General Fund and the equipment serves as collateral. All payment obligations on the lease are subject to annual appropriation by the Board of Trustees.

# TOWN OF DOLORES, COLORADO

## NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

***Changes in General Long-Term Debt***- A summary of changes in general long-term debt follows:

	January 1, 2019	Additions	Deletions	December 31, 2019
Governmental Activities				
Capital lease	\$ 170,998		\$ (15,972)	\$ 155,026
Total Governmental Activities	<u>\$ 170,998</u>	<u>\$ -</u>	<u>\$ (15,972)</u>	<u>\$ 155,026</u>

Annual requirements to amortize the long-term debt is as follows:

<u>Year Ending December 31,</u>	<u>Business -type Activities</u>
2020	\$ 22,848
2021	22,848
2022	22,848
2023	22,848
2024	22,848
2025-2028	68,544
Total	<u>182,784</u>
Less Interest	<u>(27,758)</u>
Outstanding principal	<u>\$ 155,026</u>

**Fund Balance Restrictions and Assignments** – Restricted indicates that a portion of the fund balance can only be spent for specific purposes because of state or federal laws, or externally imposed conditions by grantors or creditors. Assigned indicates amounts that are designated for a specific purpose by the Town Board but are not spendable until appropriated. If both restricted and unrestricted amounts of fund balance are available for use when an expenditure is incurred, it is Town policy to use restricted amounts first. Unrestricted fund balance will be used in the following order; committed, assigned and unassigned. The Town uses the following restrictions and assignments

## TOWN OF DOLORES, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2019

#### **Restricted**

**TABOR** – indicates that a portion of the fund balance has been segregated for expenditures for declared emergencies only. Fund balance restricted for TABOR consists of \$25,000 in the General Fund.

#### **Assigned**

**Assigned for future expenditures** – indicates anticipated fund balance available for appropriation in the next budget year. Fund balance assigned for future expenditures consists of \$716,129 in the General Fund.

**Commitments and Contingent Liabilities** – There appear to be no commitments or contingencies that would pose a threat of significant liability to the Town.

**Tax Spending, Revenue and Debt Limitations**- Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments.

On the November 8, 1994 municipal election ballot, the voters authorized the Town, without any increase in property tax mill levies or sales and use tax rates, to increase its revenue and expenditure limitations during 1994 and each subsequent year to receive and expend State grants; and to receive and expend all sales tax, use tax and property tax revenues for capital projects and other basic municipal services without limiting in any year the amount of other revenue that may be collected and spent by the Town of Dolores. The Amendment is complex and subject to judicial interpretation. The Town believes it is in compliance with the requirements of the amendment. However, the Town has made certain interpretations of the amendment's language in order to determine its compliance.

**Risk Management** – The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees, and natural disasters. The Town has purchased commercial insurance for such risks including worker's compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance in any of the past three years.

**TOWN OF DOLORES, COLORADO**  
Required Supplementary Information

December 31, 2019

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

Such information includes:

Budgetary Comparison Schedules  
General Fund

# TOWN OF DOLORES, COLORADO

## Schedule of Revenues, Expenditures and Changes in Fund Balances- Budget and Actual General Fund

For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance Favorable (Unfavorable)
	Original	Final		
<b>Revenues</b>				
Taxes				
General property taxes	\$ 82,820	\$ 82,820	\$ 82,605	\$ (215)
Specific ownership taxes	10,500	10,500	13,134	2,634
Delinquent tax and interest		-	526	526
Sales and use taxes	300,000	300,000	479,330	179,330
Severance taxes	3,000	3,000	14,682	11,682
Road and bridge fee	12,000	12,000	8,596	(3,404)
Franchise taxes	61,700	61,700	68,766	7,066
Total taxes	470,020	470,020	667,639	197,619
Licenses and permits				
Business licenses	4,600	4,600	4,500	(100)
Liquor licenses	3,251	3,251	3,879	628
Building permits	3,000	3,000	7,525	4,525
Development fees		-	685	685
Dog licenses	1,500	1,500	1,201	(299)
Total licenses and permits	12,351	12,351	17,790	5,439
Intergovernmental revenues				
Lottery funds	8,000	8,000	11,021	3,021
Highway users tax	25,000	25,000	37,978	12,978
Mineral leasing	25,000	25,000	70,519	45,519
Tobacco product taxes	1,000	1,000	1,085	85
Total intergovernmental revenues	59,000	59,000	120,603	61,603
Fines and forfeitures				
Court and dog fines	500	500	17,245	16,745
Total fines and forfeitures	500	500	17,245	16,745
Earnings on investments	3,100	3,100	34,338	31,238
Miscellaneous revenues	8,802	8,802	14,833	6,031
<b>Total revenues</b>	<b>553,773</b>	<b>553,773</b>	<b>872,448</b>	<b>318,675</b>

**TOWN OF DOLORES, COLORADO**

Schedule of Revenues, Expenditures and Changes in  
Fund Balances- Budget and Actual  
General Fund

For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance Favorable (Unfavorable)
	Original	Final		
<b>Expenditures</b>				
General government				
Salaries and benefits	\$ 142,430	\$ 142,430	\$ 153,617	\$ (11,187)
Office	7,800	7,800	7,755	45
Subscriptions and dues	5,000	5,000	5,473	(473)
Town hall maintenance and supplies	4,250	4,250	1,609	2,641
Janitorial	2,400	2,400		2,400
Building inspector		-	10,496	(10,496)
Advertising and web design	7,000	7,000	2,457	4,543
Utilities and trash removal	8,150	8,150	8,656	(506)
Attorney	6,000	6,000	16,248	(10,248)
Audit fees	5,000	5,000	5,000	-
Elections	1,000	1,000		1,000
Travel and training	3,000	3,000	2,218	782
Other charges and services	8,500	8,500	23,916	(15,416)
Miscellaneous	6,050	6,050	11,999	(5,949)
Memberships and donations	5,100	5,100	4,003	1,097
Insurance	6,453	6,453	7,016	(563)
Capital outlay	2,000	2,000	2,000	-
Total general government	220,133	220,133	262,463	(42,330)
Public works				
Salaries and benefits	135,801	135,801	105,066	30,735
Fuel	17,500	17,500	14,483	3,017
Parts and supplies	8,500	8,500	10,529	(2,029)
Equipment maintenance	15,000	15,000	6,159	8,841
Street maintenance	41,000	41,000	20,535	20,465
Utilities	30,900	30,900	31,163	(263)
Insurance	6,453	6,453	6,453	-
Miscellaneous	78,300	78,300	3,376	74,924
Capital outlay		-	9,715	(9,715)
Debt service				
Principal	15,000	15,000	15,972	(972)
Interest	7,848	7,848	6,877	971
Total public works	356,302	356,302	230,328	125,974
Public safety				
Other charges and services	190,484	190,484	145,206	45,278
Total public safety	190,484	190,484	145,206	45,278
Culture and recreation				
Salaries and benefits	9,000	9,000		9,000
Maintenance and supplies	46,100	46,100	12,077	34,023
Utilities	4,500	4,500	2,197	2,303
Capital outlay	41,500	41,500	23,757	17,743
Total culture and recreation	101,100	101,100	38,031	63,069
<b>Total expenditures</b>	<b>868,019</b>	<b>868,019</b>	<b>676,028</b>	<b>191,991</b>
<b>Excess (deficit) of revenues and other sources over (under) expenditures and other uses</b>	<b>(314,246)</b>	<b>(314,246)</b>	<b>196,420</b>	<b>126,684</b>
Fund balance, beginning of the year	468,616	468,616	1,046,195	577,579
<b>Fund balance, end of the year</b>	<b>\$ 154,370</b>	<b>\$ 154,370</b>	<b>\$ 1,242,615</b>	<b>\$ 1,088,245</b>

**TOWN OF DOLORES, COLORADO**  
Other Supplementary Information

December 31, 2019

Other supplementary information includes financial statements and schedules not required by the GASB, or a part of the basic financial statements, but are presented for purposes of additional analysis.

These statements and schedules include:

Budgetary Comparison Schedule- Enterprise fund-Water Fund

Budgetary Comparison Schedule- Enterprise fund-Wastewater Fund

**TOWN OF DOLORES, COLORADO**  
Statement of Revenues, Expenditures, and Changes in Net Position - Budget and Actual  
Proprietary Fund  
Enterprise Fund  
Water Fund

For the Year Ended December 31, 2019

	Budgeted Amounts		(Non GAAP Basis)	Variance
	Original	Final	Actual Amounts	Favorable (Unfavorable)
<b>Operating Revenues</b>				
General water fees	\$ 169,500	\$ 169,500	\$ 217,418	\$ 47,918
Development fees			1,950	1,950
Water dock	16,000	16,000	19,320	3,320
Other			1,467	1,467
<b>Total operating revenues</b>	<u>185,500</u>	<u>185,500</u>	<u>240,155</u>	<u>54,655</u>
<b>Operating Expenses</b>				
Salaries and benefits	135,801	135,801	105,066	30,735
Office	2,800	2,800	1,787	1,013
Subscriptions, dues and permits	2,600	2,600	1,297	1,303
Audit fees	2,500	2,500	2,500	-
Laboratory services	2,500	2,500	2,488	12
Travel	1,000	1,000	269	731
Education	1,200	1,200	320	880
Operator	2,000	2,000	2,310	(310)
Insurance	6,453	6,453	6,453	-
Equipment maintenance	1,000	1,000	339	661
Facilities maintenance	1,000	1,000	1,040	(40)
Outside services				-
Parts and supplies	15,258	15,258	12,477	2,781
Chemicals	10,000	10,000	11,441	(1,441)
Utilities	29,700	29,700	24,415	5,285
Miscellaneous	7,800	7,800	783	7,017
<b>Total Operating Expenses</b>	<u>221,612</u>	<u>221,612</u>	<u>172,985</u>	<u>48,627</u>
Operating income (loss)	<u>(36,112)</u>	<u>(36,112)</u>	<u>67,170</u>	<u>103,282</u>
<b>Non-Operating Revenue (Expenses)</b>				
Grant revenue		-	3,671	3,671
Tap fees			20,643	20,643
<b>Total Non-Operating Revenue</b>	<u>-</u>	<u>-</u>	<u>24,314</u>	<u>24,314</u>
Change in net position non GAAP basis	(36,112)	(36,112)	91,484	127,596
Less depreciation expense			(27,056)	(27,056)
Change in net position	<u>(36,112)</u>	<u>(36,112)</u>	<u>64,428</u>	<u>100,540</u>
Net position beginning of the year	444,662	444,662	1,185,438	740,776
<b>Net position end of the year</b>	<u>\$ 408,550</u>	<u>\$ 408,550</u>	<u>\$ 1,249,866</u>	<u>\$ 841,316</u>



**TOWN OF DOLORES, COLORADO**  
Statement of Revenues, Expenditures, and Changes in Net Position - Budget and Actual  
Proprietary Fund  
Enterprise Fund  
Wastewater Fund

For the Year Ended December 31, 2019

	Budgeted Amounts		(Non GAAP Basis)	Variance
	Original	Final	Actual Amounts	Favorable (Unfavorable)
<b>Operating Revenues</b>				
General sewer fees	\$ 169,500	\$ 169,500	\$ 193,413	\$ 23,913
<b>Total operating revenues</b>	<u>169,500</u>	<u>169,500</u>	<u>193,413</u>	<u>23,913</u>
<b>Operating Expenses</b>				
Salaries and benefits	135,801	135,801	107,072	28,729
Office	1,800	1,800	859	941
Chemicals	2,500	2,500	227	2,273
Parts and supplies	6,000	6,000	1,135	4,865
Subscriptions, dues and permits	2,200	2,200	220	1,980
Audit fees	2,500	2,500	2,500	-
Laboratory services	3,500	3,500	5,289	(1,789)
Outside services			282	(282)
Education	1,000	1,000	150	850
Insurance	6,453	6,453	6,453	-
Equipment maintenance	1,500	1,500	6,848	(5,348)
Facilities maintenance	100	100		100
Miscellaneous	4,300	4,300	1,341	2,959
Utilities	25,000	25,000	20,651	4,349
<b>Total Operating Expenses</b>	<u>192,654</u>	<u>192,654</u>	<u>153,027</u>	<u>39,627</u>
Operating income (loss)	<u>(23,154)</u>	<u>(23,154)</u>	<u>40,386</u>	<u>63,540</u>
<b>Non-Operating Revenue (Expenses)</b>				
Tap fees		-	9,000	9,000
Grant revenue		-	3,671	3,671
<b>Total Non-Operating Revenue</b>	<u>-</u>	<u>-</u>	<u>12,671</u>	<u>12,671</u>
Change in net position non GAAP basis	(23,154)	(23,154)	53,057	76,211
Less depreciation expense			(50,163)	(50,163)
Change in net position	<u>(23,154)</u>	<u>(23,154)</u>	<u>2,894</u>	<u>26,048</u>
Net position beginning of the year	189,022	189,022	1,024,512	835,490
<b>Net position end of the year</b>	<u>\$ 165,868</u>	<u>\$ 165,868</u>	<u>\$ 1,027,406</u>	<u>\$ 861,538</u>

## **INFORMATION REQUIRED BY OVERSIGHT AUTHORITIES**

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	City or County: Town _____ YEAR ENDING : December 2019
This Information From The Records Of (example - City of _ or County of _) Town of Dolores, Colorado	
Prepared By: Majors and Haley P.C. Phone: 970-565-9521	

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT
<b>A. Receipts from local sources:</b>	
1. Local highway-user taxes	
a. Motor Fuel (from Item I.A.5.)	
b. Motor Vehicle (from Item I.B.5.)	
c. Total (a.+b.)	
2. General fund appropriations	
3. Other local imposts (from page 2)	229,039
4. Miscellaneous local receipts (from page 2)	1,083
5. Transfers from toll facilities	
6. Proceeds of sale of bonds and notes:	
a. Bonds - Original Issues	
b. Bonds - Refunding Issues	
c. Notes	
d. Total (a. + b. + c.)	0
7. Total (1 through 6)	230,122
<b>B. Private Contributions</b>	
<b>C. Receipts from State government</b> (from page 2)	61,256
<b>D. Receipts from Federal Government</b> (from page 2)	70,519
<b>E. Total receipts (A.7 + B + C + D)</b>	361,897

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT
<b>A. Local highway disbursements:</b>	
1. Capital outlay (from page 2)	0
2. Maintenance:	144,768
3. Road and street services:	
a. Traffic control operations	
b. Snow and ice removal	
c. Other Street Lights	18,640
d. Total (a. through c.)	18,640
4. General administration & miscellaneous	46,570
5. Highway law enforcement and safety	
6. Total (1 through 5)	209,978
<b>B. Debt service on local obligations:</b>	
1. Bonds:	
a. Interest	
b. Redemption	
c. Total (a. + b.)	0
2. Notes:	
a. Interest	6,877
b. Redemption	15,972
c. Total (a. + b.)	22,849
3. Total (1.c + 2.c)	22,849
<b>C. Payments to State for highways</b>	
<b>D. Payments to toll facilities</b>	
<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	232,827

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>	170,998		15,972	155,026

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	485,321	361,897	232,827	614,391	0

Notes and Comments:

<b>LOCAL HIGHWAY FINANCE REPORT</b>		STATE: Colorado	
		YEAR ENDING (mm/yy): December 2019	

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments		a. Interest on investments	111
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes	215,905	c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	13,134	g. Other Misc. Receipts	972
6. Total (1. through 5.)	229,039	h. Other	
c. Total (a. + b.)	229,039	i. Total (a. through h.)	1,083
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	37,978	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	8,596	d. Federal Transit Admin	
d. Other (Specify) - Severance Tax	14,682	e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal Mineral Leasing	70,519
f. Total (a. through e.)	23,278	g. Total (a. through f.)	70,519
4. Total (1. + 2. + 3.f)	61,256	3. Total (1. + 2.g)	
			(Carry forward to page 1)

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
			(Carry forward to page 1)

**Notes and Comments:**